

# Town of Berlin Police Benefit Fund



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# **Report Prepared By:**

# **Executive Summary**

	July 1, 2025	July 1, 2024
Number of members		
Active employees	40	39
Terminated vested members	2	0
Retired, disabled and beneficiaries	0	0
Total	42	39
Covered employee payroll	3,972,280	3,719,271
Average plan salary	99,307	95,366
Actuarial present value of future benefits	28,029,169	25,773,032
Actuarial accrued liability	9,594,734	8,405,533
Plan assets		
Market value of assets	7,804,189	6,318,805
Actuarial value of assets	7,804,189	6,318,805
Unfunded accrued liability	1,790,545	2,086,728
Funded ratio	81.3%	75.2%
Actuarially determined employer contribution (ADEC)		
Fiscal year ending ADEC	2027 1,169,812	2026 1,107,002

## **Valuation Results and Highlights**

#### **Purpose of the Valuation**

The purpose of the valuation is to develop the Actuarially Determined Employer Contribution (ADEC). The ultimate cost of a pension plan is based primarily on the level of benefits promised by the plan. The pension fund's investment earnings serve to reduce the cost of plan benefits and expenses. Thus,

Ultimate cost = Benefits Paid + Expenses Incurred – Investment Return – Employee Contributions

The actuarial cost method distributes this ultimate cost over the working lifetime of current plan participants. By means of this budgeting process, costs are allocated to both past and future years, and a cost is assigned to the current year. The current year's allocated cost, or normal cost, is the building block upon which the actuarially determined employer contribution is developed. The July 1, 2025 valuation produces the contribution for the fiscal year ending 2027.

#### Information Available in the Valuation Report

The Executive Summary is intended to emphasize the notable results of the valuation from the perspective of the Plan Sponsor. Supporting technical detail is documented in Results of the Valuation, Supporting Exhibits and Description of Actuarial Methods and Assumptions. A concise summary of the principal provisions of the Plan is outlined in Summary of Plan Provisions.

#### **Changes Reflected in the Valuation**

Assumption Changes are noted in the Assumption Section of the report.

#### Cash Contribution for Fiscal Year Ending 2027

The Town cost is: 2027 Fiscal Year

\$1,169,812

#### **Asset Experience During Period Under Review**

The plan's assets provided the following rate of return during the past fiscal year:

2025 Fiscal Year

Market Value Basis 8.8%

The Market Value of assets is used to determine plan contributions.

#### **Assessment and Measurement of Risks**

#### **Financial Significance of Plan**

It is important to understand the size of the pension plan compared to the size of the sponsor of that plan. Additional pension contributions may be required at inopportune times for the plan sponsor. In general, a plan sponsor with assets or revenue that are much larger than the liabilities in its pension plans will be better able to withstand increases in required pension contributions.

#### **Plan Maturity Measurements**

	July 1, 2025	July 1, 2024
Actuarial accrued liability for members currently in pay status		
as a percentage of the total actuarial accrued liability	0.0%	0.0%

- A lower percentage results in greater volatility as the investment return assumption changes.
- A higher percentage results in greater demand on cash due to a proportionately higher percentage of benefits being in pay status.

	July 1, 2025
Duration of benefit payments using an investment rate of return of 5.00%	32.2 years

• A higher duration will occur if the plan's percentage of members in pay status decreases. A plan with a higher duration will have a liability that is more sensitive to changes in the investment return assumption.

	July 1, 2025	July 1, 2024
Ratio of market value of assets to covered payroll	2.0	1.7
• A higher ratio is more typical of relatively mature plans with a larger per	centage of inactive	
members and may cause more potential contribution volatility as pension	fund assets fluctuate	•

#### **Risks to Assess**

#### **Overriding Minimum Contribution**

	Fiscal Year Ending 2027
Actuarially determined employer contribution (ADEC)	1,169,812
Overriding minimum contribution (OMC)*	799,429
Surplus (deficit) - ADEC vs. OMC	370,383

• A deficit suggests that a plan's current funding policy contribution approach may result in little to no progress being made towards: (1) reducing the plan's unfunded liability; and (2) increasing the plan's funded ratio in the near-term.

<sup>\*</sup> As defined in "Public Pension Plan Funding Policy" (Society of Actuaries, 2010).

#### Estimated Impact of a 5% Reduction in Market Value of Assets

Fiscal Year
Ending 2027

Increase in actuarially determined employer contribution (ADEC)

53,060

• Plans would generally be subject to a larger amortization payment if the market value of assets were 5% smaller. As a result, the ADEC would generally be higher for up to 10 years.

Each of these additional contributions will continue for up to 10 years.

#### **Low-Default-Risk Obligation Measure**

	July 1, 2025
Low-default-risk obligation measure (LDROM)*	9,231,832
Total actuarial accrued liability (AAL) for all members**	9,594,734
Difference between LDROM and AAL	(362,902)
• This exhibit illustrates the impact on the ongoing funding liability if the plan decided to inve	st

<sup>•</sup> This exhibit illustrates the impact on the ongoing funding liability if the plan decided to invest completely in low-default-risk securities.

#### **Historical Results**

Valuation Year Beginning	Investment Return Assumption	Annual Effective Rate of Return on Market Value of Assets	Market Value of Assets as a % of Actuarial Accrued Liability	Benefit Payments as a % of Market Value of Assets
2025	5.00%	N/A	81.3%	N/A
2024	5.00%	8.8%	75.2%	4.5%
2023	5.00%	7.9%	70.2%	3.8%

<sup>\*</sup> The LDROM discount rate is 5.20%. The discount rate used for this purpose is equal to the published Bond Buyer GO 20-Bond Municipal Index effective as of June 30, 2025. Other than the discount rate, the assumptions and methods are consistent with those used in the actuarial valuation. The disclosure of the LDROM is for illustrative purposes and does not necessarily imply that the associated discount rate should be used for funding purposes.

<sup>\*\*</sup> The discount rate used in the valuation is 5.00%.

#### **Implications of Contribution Allocation Procedure or Funding Policy**

I have assessed the impact of the funding policy on the anticipated employer contributions and the plan's funded status. The funding policy is described in the Description of Actuarial Methods section of this report.

I have estimated the approximate length of time before the unfunded accrued liability, if any, will become fully amortized. The period is estimated to be 8 years. Subsequent to the end of this period, the future anticipated employer contributions will be the corresponding annual normal costs.

I have assessed whether the funding policy will be sufficient to cover future benefit payments and administrative expenses. The current funding policy is anticipated to cover these costs indefinitely.

## Certification

This report presents the results of the July 1, 2025 Actuarial Valuation for Town of Berlin Police Benefit Fund (the Plan) for the purpose of estimating the funded status of the Plan and determining the Actuarially Determined Employer Contribution (ADEC) for the fiscal year ending June 30, 2027. This report may not be appropriate for any other purpose.

The valuation has been performed in accordance with generally accepted actuarial principles and practices. It is intended to comply with all applicable Actuarial Standards of Practice.

I certify that the actuarial assumptions and methods that were selected by me and represent my best estimate of anticipated actuarial experience under the Plan. The combined effect of the actuarial assumptions and methods is not expected to contain significant bias, meaning it is not overly optimistic or pessimistic.

In preparing this valuation, I have relied on employee data provided by the Plan Sponsor, and on asset and contribution information provided by the Trustee. I have audited neither the employee data nor the financial information, although I have reviewed them for reasonableness.

The results in this valuation report are based on the Plan as summarized in the *Summary of Plan Provisions* section of this report and the actuarial assumptions and methods detailed in the *Description of Actuarial Methods and Assumptions* section of this report.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of this report, an analysis of the potential range of such future measurements has not been performed.

I have no relationship with the employer or the Plan that would impair, or appear to impair, my objectivity in performing the work presented in this report. I am a member of the American Academy of Actuaries and meet its Qualification Standards to render the actuarial opinion contained herein.

Richard S. Sych, FSA, MAAA, Enrolled Actuary 23-05065

November 19, 2025

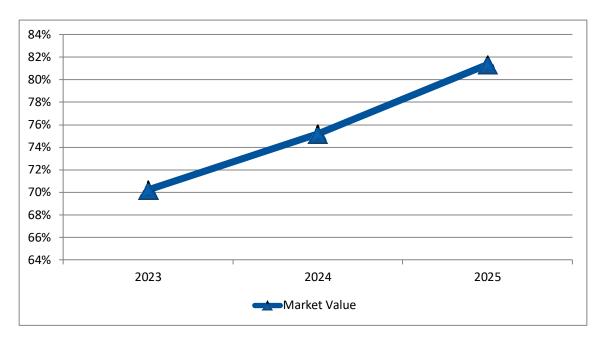
# **Development of Unfunded Accrued Liability and Funded Ratio**

	July 1, 2025	July 1, 2024
Actuarial accrued liability for inactive members		
Retired, disabled and beneficiaries	\$0	\$0
Terminated vested members	14,455	0
Total	14,455	0
Actuarial accrued liability for active employees	9,580,279	8,405,533
Total actuarial accrued liability	9,594,734	8,405,533
Actuarial value of assets	7,804,189	6,318,805
Unfunded accrued liability	1,790,545	2,086,728
Funded ratio	81.3%	75.2%

# **Actuarial Accrued Liability vs. Market Value of Assets**



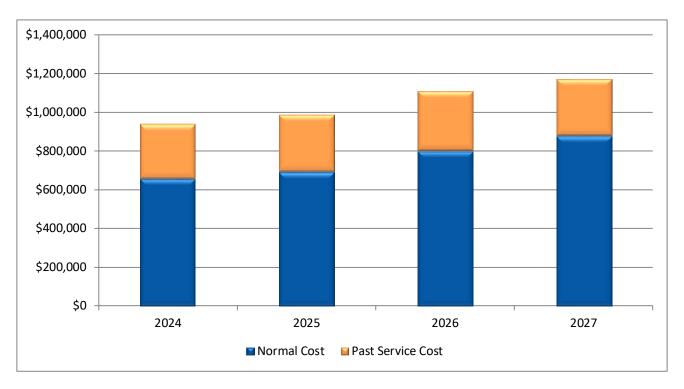
## **Funded Ratio**



# **Determination of Normal Cost and Actuarially Determined Employer Contribution**

	July 1, 2025		July 1, 2024	
	Cost	Percent of payroll	Cost	Percent of payroll
Gross normal cost	\$1,090,339	27.4%	\$1,011,743	27.2%
Estimated employee contributions	(304,635)	-7.7%	(286,320)	-7.7%
Estimated administrative expenses	10,000	0.3%	0	0.0%
Town's normal cost	795,704	20.0%	725,423	19.5%
Amortization of unfunded accrued liability	265,350	6.7%	278,661	7.5%
Contribution before adjustment as of the valuation date	1,061,054	26.7%	1,004,084	27.0%
Estimated valuation year payroll for actives not yet at 100% assumed retirement age	3,972,280		3,719,271	
Fiscal year ending	2027		2026	
Adjustment for interest	108,758		102,918	
Actuarially determined employer contribution	1,169,812		1,107,002	

# **Actuarially Determined Employer Contribution**



# **Determination of Actuarial Gain/Loss**

The Actuarial Gain/Loss is the difference between the expected unfunded accrued liability and the actual unfunded accrued liability, without regard to any changes in actuarial methods, actuarial assumptions or plan provisions. This can also be referred to an Experience Gain/Loss, since it reflects the difference between what was expected and what was actually experienced.

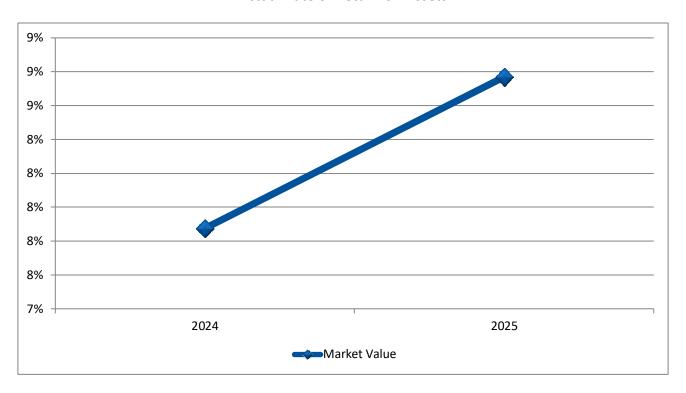
Actuarial Gain / Loss		
Expected unfunded accrued liability July 1, 2025		
Expected unfunded accrued liability July 1, 2025		
Unfunded accrued liability July 1, 2024	\$2,086,728	
Gross normal cost July 1, 2024	1,011,743	
Town and employee contributions for 2024-2025	(1,186,192)	
Interest at 5.00% to July 1, 2025	125,874	
Expected unfunded accrued liability July 1, 2025	2,038,153	
Actuarial (gain) / loss July 1, 2025	(292,117)	
Actual unfunded accrued liability July 1, 2025, prior to plan provision, assumption and method changes		1,746,036
Sources of (gain) / loss		
Assets	(246,668)	
Liabilities	(45,449)	
Total (gain) / loss	(292,117)	
Assumption and method changes since prior valuation	_	44,509
Actual unfunded accrued liability July 1, 2025, after plan		
provision, assumption and method changes		1,790,545

# **Development of Asset Values**

Summary of Fund Activity					
1. Beginning market value of assets July 1, 2024					
Trust assets	\$6,318,805				
2. Contributions					
Town contributions during year	902,020				
Employee contributions during year	284,172				
Total for plan year	1,186,192				
3. Disbursements					
Benefit payments during year	285,475				
Administrative expenses during year	7,147				
Total for plan year	292,622				
4. Net investment return					
Interest and dividends	302,836				
Realized and unrealized gain / (loss)	288,978				
Investment-related expenses	0				
Total for plan year	591,814				
5. Ending market value of assets July 1, 2025					
Trust assets: (1) + (2) - (3) + (4)	7,804,189				
6. Approximate rate of return	8.77%				

Rate of Return on Market Value of Assets				
Period Ending	Average Annual Effective Rate of Return			
June 30	1 Year	3 Years	5 Years	10 Years
2024	7.9%	N/A	N/A	N/A
2025	8.8%	N/A	N/A	N/A

# **Actual Rate of Return on Assets**



# Target Allocation and Expected Rate of Return July 1, 2025

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*	Weighting
Short Term Fixed Income	43.00%	0.80%	0.34%
Core Fixed Income	30.00%	2.90%	0.87%
US Large Cap	10.00%	4.30%	0.43%
US Small Cap	5.00%	4.10%	0.21%
International Equity Developed	12.00%	5.20%	0.62%
	100.00%		2.47%
Long-Term Inflation Expectation			2.40%
Long-Term Expected Nominal Return			4.87%

<sup>\*</sup>Long-Term Real Returns are provided by Fiducient Advisors. The returns are geometric means.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return are developed. Best estimates of the real rates of return for each major asset class are included in the pension plan's target asset allocation.

The information above is based on geometric means and does not reflect additional returns through investment selection, asset allocation and rebalancing. An expected rate of return of 5.00% was used.

# **Amortization of Unfunded Liability**

Schedule of Amortization Bases					
	Date established	Original amount	Amortization installment	Years remaining	Present value of remaining installments as of July 1, 2025
Initial base	July 1, 2023	\$2,171,025	\$267,769	8	\$1,817,183
2024 base	July 1, 2024	88,309	10,892	9	81,288
2025 base	July 1, 2025	(107,926)	(13,311)	10	(107,926)
Total			265,350		1,790,545

Equivalent single amortization period

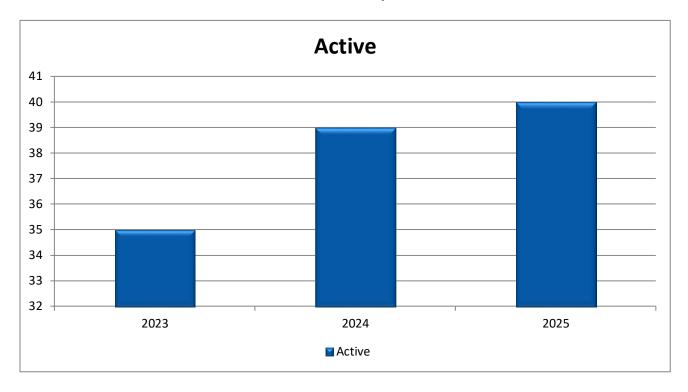
8 years

# **Member Data**

The data reported by the Plan Sponsor for this valuation includes 40 active employees who met the Plan's minimum age and service requirements as of July 1, 2025.

Member Data				
	Active	Terminated vested	Members in pay status	Total
Total members July 1, 2024	39	0	0	39
Adjustments	0	0	0	0
Retirements	0	0	0	0
Disabilities	0	N/A	0	0
Terminations				
Vested	-2	+2	N/A	0
Lump sum payments	-1	0	N/A	-1
Due contributions only	0	N/A	N/A	0
Deaths				
With death benefit	0	0	0	0
Without death benefit	0	0	0	0
Transfers	0	0	N/A	0
Rehires	0	0	N/A	0
New beneficiaries	N/A	N/A	0	0
New entrants	+4	N/A	N/A	+4
Total members July 1, 2025	40	2	0	42

# **Member Counts by Status**



Member Data			
	Active	Terminated vested	Members in pay status
Average age			
July 1, 2024	36.4	N/A	N/A
July 1, 2025	36.7	28.8	N/A
verage service			
July 1, 2024	7.2	N/A	N/A
July 1, 2025	7.7	N/A	N/A
overed employee payroll			
July 1, 2024	\$3,719,271	N/A	N/A
July 1, 2025	3,972,280	N/A	N/A
otal annual benefits			
July 1, 2024	N/A	N/A	N/A
July 1, 2025	N/A	N/A	N/A

## **Description of Actuarial Methods**

#### **Asset Valuation Method**

Plan Assets equal the Market Value of assets.

#### **Actuarial Cost Method**

Changes in Actuarial Cost Method: None.

Description of Current Actuarial Cost Method: Entry Age Normal (level percentage of salary)

<u>Normal Cost:</u> Under this method, the total normal cost is the sum of amounts necessary to fund each active member's normal retirement benefit if paid annually from entry age to assumed retirement age. Entry age is the age at which the employee would have been first eligible for the plan, if it had always been in effect. The normal cost for each participant is expected to remain a level percentage of the employee's salary. The normal cost for the plan is the difference between the total normal cost for the year and the anticipated member contributions for that year.

<u>Past Service Liability</u>: The present value of future benefits that relates to service before the valuation date is the total past service liability. The unfunded past service liability is the difference between the total past service liability and any assets (including accumulated member contributions). Unfunded accrued liabilities as of July 1, 2023 were amortized over a closed 10-year period. Future changes in the unfunded accrued liability will be amortized separately, assuming a new 10-year amortization each valuation.

<u>Experience Gains and Losses:</u> All experience gains and losses (the financial effect of the difference between the actual experience during the prior period and the result expected by the actuarial assumptions for that prior period) appear directly in the past service liability and are amortized at the same rate the plan is amortizing the remaining unfunded past service liability.

## **Description of Actuarial Assumptions**

#### **Changes in Actuarial Assumptions**

The valuation reflects changes in the actuarial assumptions listed below. (The assumptions used before and after these changes are more fully described in the next section.)

- Mortality
- Administrative Expenses

The assumptions indicated were changed to represent the Enrolled Actuary's current best estimate of anticipated experience of the plan.

**Investment rate of return** (net of investment-related expenses)

5.00%.

#### Rate of compensation increase (including inflation)

3.25%.

The plan does not have statistically credible data on which to form a rate of compensation increase assumption. The assumption is based on input from the plan sponsor regarding future expectations, as well as knowledge that police generally earn higher annual percentage increases than all other employees.

#### Inflation

2.40%.

This assumption is consistent with the Social Security Administration's current best estimate of the ultimate long-term (75-year horizon) annual percentage increase in CPI, as published in the 2025 OASDI Trustees Report.

#### Mortality

Pub-2016 Public Retirement Plans Amount-Weighted Mortality Tables for Public Safety Employees, projected to the valuation date with Scale MP-2021.

(Prior: Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables for Public Safety Employees, projected to the valuation date with Scale MP-2021.)

#### **Mortality Improvement**

Projected to date of decrement using Scale MP-2021 (generational).

We have selected this mortality assumption because it is based on a recently published public retirement mortality study released by the Society of Actuaries.

#### **Retirement age**

#### Police:

Years of Service	Rate
25	10%
26	10%
27	10%
28	10%
29	10%
30+	100%

All others: 100% at age 65.

The actuarial assumption in regards to rates of retirement shown above are based on standard tables modified for certain plan features such as eligibility for full and early retirement where applicable and input from the plan sponsor. The plan does not have sufficiently credible data on which to perform an experience study, however we reviewed the available experience and reflected it in the assumptions.

#### **Termination prior to retirement**

None.

#### Disability

1985 Pension Disability Study Class 1 Unisex Table.

The actuarial assumptions in regards to rates of decrement shown above are based on standard tables modified for certain plan features such as eligibility for full and early retirement where applicable and input from the plan sponsor. The plan does not have sufficiently credible data on which to perform an experience study, however we reviewed the available experience and reflected it in the assumptions.

#### **Administrative expenses**

\$10,000.

#### **Cost of living increases**

2.00% per year.

#### Percent of active employees married

85%.

#### Spouse's age

Husbands are assumed to be 3 years older than wives.

## **Summary of Plan Provisions**

This exhibit summarizes the major provisions of the Plan. It is not intended to be, nor should it be interpreted as a complete statement of all plan provisions. To the extent that this summary does not accurately reflect the plan provisions, then the results of this valuation may not be accurate.

#### Plan identification

Single-employer pension plan.

#### **Effective Date**

July 1, 2023.

#### Plan year

July 1st to June 30th

#### **Eligibility**

Employees hired after July 1, 2023 are eligible to participate on his or her date of hire. Employees who were hired or rehired prior to July 1, 2023 and who were actively employed on July 1, 2023 are eligible to participate if he or she ceased participation in the Berlin Defined Contribution Plan and contributed the buy-in amount calculated by the Town. Their participation in the plan is effective August 30, 2023. Employees participating in the Berlin Defined Benefit Plan are not eligible for this plan.

#### Years of Participation (for vesting)

All years that an employee is a participant in the plan.

#### Years of Credited Service (for benefit accrual)

All years of service where the participant made contributions plus any years service that may have been bought back (if applicable). No period of service is counted toward credited service for any periods where employee contributions were refunded. Credited Service is calculated as each whole year of service and fractions based on completed months of service, beginning at date of hire.

#### Compensation

Base salary, including holiday pay, but excluding any overtime pay, bonuses, and other forms of additional compensation.

#### **Average Earnings**

Highest average of any three consecutive plan years. Participants employed for a period of less than three plan years will have their compensation averaged over the entire period of his or her employment.

#### **Normal Retirement**

Eligibility: The first day of the month coinciding with or next following the earlier of: (a) age 55 and 10 years of service; or (b) 25 years of service.

Benefit: (A) plus (B) where:

- (A) 2.0% times Average Earnings times Years of Credited Service (max 20 years); plus, if applicable;
- (B) 2.5% times Average Earnings times Years of Credited Service in excess of 20 years, but less than or equal to 30 Years of Credited Service.

#### **Termination benefit**

For participants hired on or after July 1, 2023, return of employee contributions with interest (if less than 10 years of service at termination). If at least 10 years of service, benefit is equal to Normal Retirement Benefit with accrued service and earnings to date of termination. For participants hired prior to July 1, 2023, return of employee contributions and transferred employer contributions (if any) with interest (if less than 5 years of service at termination). If at least 5 years of service, benefit is equal to Normal Retirement Benefit with accrued service and earnings to date of termination.

#### **Normal Form of Benefit**

Straight Life Annuity.

#### **Optional Forms**

100%, 75%, and 50% joint and survivor annuity, or life annuity guaranteed for the first ten years.

#### **Actuarial Equivalence for optional forms**

Interest: 6%.

Mortality: Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables for Public Safety Employees.

#### **Early Retirement**

Age 45 and 10 Years of Credited Service.

Benefit: Actuarially reduced normal retirement benefit to reflect early retirement.

#### **Late Retirement**

A participant's late retirement benefit is based on their Years of Credited Service and Average Earnings as of their date of termination. No actuarial increase is applied.

#### **Death Benefit**

The refund of employee contributions and transferred employer contributions (if any) plus interest. If the death is work-related, the surviving spouse will receive the deceased participant's rate of pay at his or her date of death, through his or her Normal Retirement Date. At Normal Retirement Date, the surviving spouse will receive the accrued benefit that the participant would have been entitled to if he or she had continued to work until his or her Normal Retirement Date.

#### Disability

Eligibility: Permanently disabled in the line of duty prior to his or her Normal Retirement Date.

Benefit: 60% of Average Earnings as of date of disability reduced by worker's compensation and any other disability benefits received. This benefit is payable until Normal retirement date or until ceases to be disabled.

#### **Employee Contributions**

Police: 8% of earnings.

#### **Credited Interest**

Interest is credited based on the plan's annual rate of return.

#### Vesting

100% after 10 Years of Credited Service for participants hired on or after July 1, 2023. 100% after 5 Years of Participation for participants hired prior to July 1, 2023.

#### **Cost of living increases**

2.00% per year with a lifetime increase of no more than 40%.